

Eddie Baza Calvo Governor

Ray Tenorio Lieutenant Governor

Commission Members

G. Pika Fejeran Chairwoman

Joseph I. Cruz Vice-Chairman

Amanda L.G. Santos Commissioner

Austin J. Duenas Commissioner

Shawntel L. Techaira Commissioner

Michael J.B. Borja Administrative Director

Chamorro Land Trust Commission

<u>(Kumision Inangokkon Tano' Chamoru)</u>

Phone: 649-5263 Ext. 400 Fax: 649-5383

COMMISSION MEETING MINUTES

Department of Land Management Conference Room 3rd Floor, ITC Building, Tamuning Thursday, October 18, 2018; 1:03 p.m. – 2:40 p.m.

Public Notice: The Guam Daily Post on October 11, 2018 and October 16, 2018

I. CALL TO ORDER: 1:03 p.m.

P.O. Box 2950 Hagåtña, Guåhan 96932

For the record, Chairwoman Pika Fejeran informs the commission members and the public that there is a full agenda but because the Board of Commission will be appearing before the legislature at 3PM to discuss Bill No. 356-34; only one item on the agenda regarding Bill 356-34 will be discussed and the meeting will end at 2:30PM.

II. ROLL CALL

Notation of Attendance

Present were: Chairwoman Pika Fejeran, Commissioner Amanda Santos, Commissioner Shawntel Techaira, Administrative Director Michael Borja, Assistant Attorney General Nicolas Toft, Commissioner Austin Duenas and Vice Chairman Joseph Cruz

Chairwoman Pika Fejeran: again as stated in the beginning of the meeting, the agenda and meeting will be short.

APPROVAL OF MINUTES

The following minutes listed below will be tabled for the next meeting scheduled on Thursday, November 15, 2018.

Minutes for August 16, 2018, Regular Meeting Minutes for September 6, 2018, Regular Meeting Minutes for September 20, 2018, Regular Meeting Minutes for October 2, 2018, Regular Meeting

Rev. 03/17/2017

PUBLIC COMMENTS

As for those who wish to make any public comments, Chairwoman Fejeran apologizes that there will be no public comments during the meeting; however, public comments can be made at the legislature at the 6PM Public Hearing scheduled later the same evening (October 18, 2018).

OLD BUSINESS

Chairwoman Pika Fejeran: regarding Review of 21GCA, Ch75, & PL 23-38 CLTC Resolution No. 2018-09, Law Revision Recommendation has been discussed during several commission meetings.

Chairwoman Pika Fejeran: indicates she would like to go over the draft of the CLTC Resolution No. 2018-09 as it has all the amendments that the Commission is recommending and as it pertains to the two laws that have been discussed and will be discussed at the legislative hearing including Bill 356-34.

As Chairwoman Pika Fejeran reads through the resolution; discussion, changes and edits are made to finalize the resolution section by section. This is to present to the legislature in support to ratify those effected by the 102 transferred & switch list that are deemed "Null and Void".

In conclusion a motion was made to approve Resolution No. 2018-09 as revised during the entire meeting.

[Exhibit: Approved CLTC Resolution No. 2018-09]

Chairwoman Pika Fejeran: states she is pleased that they referring to the commission were able to complete and finalize the resolution.

A public hearing has been scheduled as stated in the beginning of the meeting at 3PM to discuss Bill 356-34. The commission along with the CLTC staff will be going to the legislature to attend the public hearing.

All other items on the agenda that were not discussed in this meeting will be discussed at the next meeting scheduled, which will be announced once a date is confirmed.

A gentleman, Mr. Manglona from the public wanted to make a comment. He is a CLTC applicant, has received property. He had his property surveyed and during the process there were squatters living on the property. He had his property cleared and started to plant on it, then the squatters came back. Every time the squatters are told to move, they keep coming back and they leave trash all over his property.

CLTC offered him a different property that is right across from his original property.

Administrative Director Michael Borja: addresses Mr. Manglona and informs him the CLTC staff is working on his issue.

Chairwoman Pika Fejeran: apologizes to Mr. Manglona and informs him that compliance is an area that really needs to improve. Unfortunately there is no solution today but the CLTC staff is working on trying to solve his current situation.

Administrative Director Michael Borja: restates the CLTC is working aggressively to try to solve the situation. The main problem is having to identify someone to clean the property but other properties have been offered to Mr. Manglona that is clean and ready for him to move in.

Chairwoman Pika Fejeran: again apologizes to Mr. Manglona request for a staff report to be done and to inform Mr. Manglona of the next meeting. Explains to Mr. Manglona the commission really needs to be at the public hearing and the meeting has to adjourn.

Meeting adjourned: 2:40 p.m.





CHAMORRO LAND TRUST COMMISSION Kumision Inangokkon Tano' Chamoru RESOLUTION NO. 2018-09

Declaration and Request for Legislative Revisions to Title 21, Guam Code Annotated, Chapter 75; and, The Senator Paul Bordallo Rules and Regulations for the Chamorro Land Trust Commission, Enacted as Public Law 23-38

WHEREAS, the Chamorro Land Trust Commission (hereafter CLTC), in accordance with Title 21, Guam Code Annotated, Chapter 75, is tasked with issuing residential and agricultural land leases to qualified applicants. Issuance of these leases is further governed by The Senator Paul Bordallo Rules and Regulations for the Chamorro Land Trust Commission, enacted as Public Law 23-38; and

WHEREAS, the Attorney General of Guam opined on May 11, 2018, that leases issued to applicants situated and located in Tract 9, and Basic Lot 5382, in the Municipality of Barrigada, were either "voidable" because the Board of Commissioners did not explicitly approve the leases; or, "null and void" because the applicant switched their application date and time to another applicant resulting in an issued lease; and

WHEREAS, the Guam Legislature held three oversight hearings on the Chamorro Land Trust Commission leases from May 22, 2018 to May 29, 2018, ending with CLTC chairwoman vowing an extensive review of all CLTC residential and agricultural leases and processes; and

WHEREAS, the CLTC staff reviewed the files of all residential and agricultural leases creating five separate listings with each file reviewed to gather other more specific data to add to the master database. Additional data collected include conditions for lease transfers, authorizing authority and officials, status of the leased property, status of applicants not yet issued leases, and other pertinent information necessary for the Board of Commissioners to make sound assumptions and conclusions; and

WHEREAS, the CLTC Board of Commissioners transmitted CLTC Resolution No. 2018-08, Declaration and Ratification of Residential and Agricultural Leases; and, Resolution No. 2018-10, Declaration and Request for Legislative Validation of Ratified Residential and Agricultural Leases; and, for Legislative Authorization and Ratification of Leases Issued from Switched Application Date & Time; to I Liheslaturan Guahan outlining its findings and recommendations; and

WHEREAS, the CLTC Board of Commissioners has reviewed Title 21, Guam Code Annotated, Chapter 75, and The Senator Paul Bordallo Rules and Regulations for the Chamorro Land Trust Commission, enacted as Public Law 23-38, and makes recommendations for changes to these governing statutes which are necessary to update the process of issuing leases and avoid hindrance to the process moving forward:

21 GCA, Chapter 75, The Chamorro Land Trust Commission

 §75109(a): From the following relatives of the lessee, husband and wife, children, widows or widowers of the brothers and sisters, or nieces and nephew, tThe lessee shall designate the person or persons whom he directs his interest in the tract or tracts to vest upon his death.

In the absence of such a designation as approved by the Commission, the Commission shall select from the relatives of the lessee in order-named above as limited-by the foregoing paragraph one or more-persons one person within the third degree of consanguinity of the lessee who are is qualified to be <u>a</u> lessees of Chamorro homelands, except as hereinabove provided, as the successor or successors of the lessee's interest in the tract or tracts, and upon the death of the lessee, his interest shall vest in the person or persons so selected. The Commission may select such a successor or successors after the death of the lessee, and the rights to the use and occupancy of the tract-or tracts may be made effective as of the date of the death of such lessee.

2. §75121(d) The Chamorro Land Trust Commission shall designate and make available a parcel of land in the southern part of the island that shall be designated as a Biodiversity Conservation Easement for the purpose of transplanting and cultivating herbal plants, and establishing Hatdin Åmot Chamorro.

Public Law 23-38, The Senator Paul Bordallo Rules and Regulations for the Chamorro Land Trust Commission

- §2.2 Offices. The commission offices are located at <u>590 South Marine</u> <u>Corps Drive, Tamuning, Guam; ITC Building, 3rd floor; Buildings 903,905,</u> and 907, Tiyan Barrigada, Guam or whatever successor office it might relocate to in the future.
- 2. §2.3 Mailing Address. P.O. Box 2950, Agana, Guam 96910 96932
- 3. §2.4 Contact numbers Information:
 - 1. Telephone: (671) 475-4281~8 649-5263 ext 400
 - 2. Fax: (671) 477-8082 649-5383
 - 3. Email: cltc@land.guam.gov
 - 4. Webpage: http://dlm.guam.gov/chamorro-land-trustcommission/
- 4. §5.6 Village and island-wide-Residential and agricultural waiting lists.
- §5.6(a) Applicants will be placed on the respective island-wide residential and/or agricultural tract waiting list in the order specified in which they were received in section 5.3(a).
- §5.6(c) An applicant who <u>receives a notice of an intent to award is</u> awarded a lot shall be able to decline <u>twice lots in two different villages</u>. After declining a third <u>notice of intent to award</u>, an applicant's name shall be removed from the waiting list.

- 7. §5.6(d) On or before By the 2015th day of the end of the calendar year of every month, a copy of the residential and agricultural priority listing redacted master data-base listing for the previous year month as of the last-day of the month shall be recorded at the Department of Land Management.
- 8. §5.6(e) Residential and agricultural island-wide waiting list shall be posted online and made available at the CLTC office.
- 9. §5.7 Contract for award; priority. Applicants shall be considered for award in the order in which their completed applications were received by the commission; provided that awards shall first be made according to <u>their</u> ranking in <u>existing priority waiting lists in that order until those waiting lists</u> are exhausted the island-wide residential or agricultural waiting list.
- 10. §5.8 Transfer or switch of application rights.
- 11. §5.8(a) An applicant may designate a relative qualified person under the Act to include a qualified husband and or wife, children, widows or widowers of the brothers and sister, or nieces and nephews to succeed to the applicant's application rights upon the death of the applicant. Upon the death of an applicant who dies without designating a successor, the application rights may be succeeded by the qualified relative person within the third degree of consanguinity of the applicant as provided in (1) and (2) in this section upon application therefor. In the absence of such a designation, the commission may
 - (1) Designate, in its absolute discretion, a successor to include a qualified husband or wife; or a qualified person-from among the applicants for succession within the third degree of consanguinity of the applicant to the application rights of the deceased applicant in the order named in this paragraph (a); or
 - (2) Allow an unqualified spouse to designate a qualified child to succeed to the deceased applicant's application rights.
 - (3) Requests for succession to application rights shall be made to the commission in writing not later than 180 90 days after the-death of the applicant; notice of intent to award if the applicant is deceased; otherwise, the application shall be cancelled and the applicant's name removed from the waiting list.
- 9. §5.8(b) An applicant may, once in his/her lifetime, transfer or switch their application date and time rights to a qualified person within the third degree of consanguinity of the applicant under the Act. Requests for a transfer or switch of application date and time shall be made to the commission in a notarized letter and the board of commissioners shall consider the request which must be approved to be made effective. No other switching of the application rights of either party shall be permitted, thereafter. Requests for transfers or switches may be considered if the commission, in its considered opinion, finds that an emergency exists which makes transfer or switch imperative.
- §5.9 The commission shall post, in every municipal mayor's office and <u>on</u> the website once in a publication of general circulation, the names, file

numbers waiting list number, and dates and time of application of all who have been awarded leases receive lease awards within two weeks after awards are made. They shall remain posted for a period of sixty (60) days.

- 11. §5.10(a) An applicant for awards must notify the commission, in writing, of any change in address or other information contained in the application within fifteen calendar days of such change. Whenever the commission initiates action for awards, all applicants whose application information is not current will be given ninety (90) days written notice to update the information. Written notice shall either be served personally upon the applicant or be sent to the applicant by registered mail addressed to his mailing address, as indicated on the applications. If notice is not personally served, it shall also be published once in a daily newspaper of general circulation in the territory of Guam within three days of the date the notice is mailed out. If the applicant does not furnish the information necessary to facilitate the award within 90 days of notice, the commission shall remove the applicant. <Moved to §6.2(b)>
- 12. 55.10(b) The applicant may appeal the commission's decision to remove his name from any award list as provided by the Administrative Adjudication Law. < Moved to §6.2(b)>
- 13. §6.1(a) Whenever residential tracts lots or units are available, the commission shall award residential-tract leases to applicants who, in the opinion of the commission, are qualified to perform the conditions of such leases. The commission's opinion as to the applicant's qualification shall be based on criteria specified in the Act.
- 14. §6.1(b) The lessee shall occupy and commence to use the tract lot or unit as his their home within one year after the lease is made executed.
- 15. §6.1(c) Lot size for a residential tract lease to be awarded shall be not less than 10,000-square feet with public sewer connection available nor less than one-half (1/2) acre with no public sewer connection available, but in neither case shall be more than one (1) acre; or lot size for a residential tract lease shall be specified by zoning, subdivision, environmental, or administrative policies. , but in no circumstance may the area exceed one (1) acre.
- 16. §6.2(b) The commission shall award lots on a first-come first-served basis at the discretion of the applicant. When the commission initiates action for awards, written notice shall be mailed by USPS First Class mail. For all notices, the Commission shall publish twice in a daily newspaper of general circulation in the territory of Guam a notice of intent to award for applicants listed. Notice of the list of the intent to award shall simultaneously be issued to each village mayor for posting and be posted on the CLTC webpage. If the applicant does not respond to the notice within 90 calendar days of the second published notice, the commission shall remove the applicant from the award list and the applicant must reapply as a new applicant. The applicant may appeal the commission's

decision to remove their name from any award list as provided by the Administrative Adjudication Law.

- §6.2(c) In addition to (a) and (b) above, the commission shall prioritize awards for residential tracts to applicants in the following descending order:-
 - Those who do not own land anywhere;
 - (2) Those who own one (1) acre or less anywhere;
 - (3) Those who own-more than one (1) acre anywhere."

The board of commissioners shall approve a listing of eligible applicants who have been duly noticed and have accepted and are ready to be awarded a lease. Upon approval of these applicants, a lease shall be prepared and processed. These approved leases shall be deemed as ratified.

- 18. §6.3 Award of Residential lease; lessee's performance.
- 19. §6.3(a) The commission shall, whenever tracts lots or units are available, enter into such a lease with any applicant who, in the opinion of the commission, is qualified to perform the conditions of such lease.
- 20. §6.5 Agricultural tract leases.
- 21. §6.5(a) Whenever agricultural tracts lots are available, the commission shall award agricultural tract leases to applicants who, in the opinion of the commission, are qualified to perform the conditions of such leases. The commission's opinion as to the applicant's qualification shall be based on criteria specified in the Act.
- 22. §6.5(b) The lessee shall occupy and commence to use the tract lot to cultivate as his their farm, within one year after the lease is made.
- 23. §6.6(a) Residences shall be permitted upon on agricultural tracts leased lots. Only one residence will be permitted per lessee on Chamorro homelands, subject to the following conditions:
- 24. §6.6(a)(1) The lessee has actively cultivated or developed at least twothirds of the agricultural tract lot at all times;
- 25. 56.6(b) A lessee possessing a residential tract lease may construct a residence on the lessee's agricultural tract; provided that, the lessee complies with all other conditions imposed by this section, section 7.3, and:
 - (1) Lessee makes prior arrangements to surrender or transfer the residential tract lease upon the completion of construction of the residence on the lessee's agricultural tract. Should it be feasible, the lessee may relocate the present house;
 - (2) Lessee must be financially able to assume the cost of relocation or construction of the new residence plus any related expenses

necessary to maintain the agricultural tract. The commission may assist the lessee under chapter 8; and

- (3) In the event the lessee surrenders the residential tract lease, the net proceeds thereof shall be first credited to any loan granted by the commission for the construction of a home on the agricultural tract.
- 26. §6.6 (c)(b) The commission shall not be liable for expenses incurred by the lessee for amenities brought to the lot tract. The commission shall not provide nor be required to provide such amenities, except as it may determine in the planned development of its lands.
- 27. §6.6(d)(c) Upon cancellation, surrender, or transfer of the agricultural lot tract, the lessee shall relinquish the entire leasehold interest including the residence.
- 28. §6.9 Commercial leases [Reserved] No commercial leases shall be entered into by the Chamorro-Land Trust Commission until Rules and Regulations-covering the same have been adopted pursuant to the Administrative Adjudication Law. See 21 GCA, Chapter 75, Section 75122.
- 29. §7.5 Transfer of leases. Requests for transfers will be considered for approval only if the lessee has held such lease for a period of at least seven years, unless the commission, in its considered opinion, finds that an emergency exists which makes transfer imperative. A lessee may transfer the leasehold to any individual who qualifies under the Act, and is at least eighteen (18) years old a qualified spouse or a qualified person within the third degree of consanguinity. The transferee must immediately occupy the residential tract lot or use or cultivate the agricultural tract lot. Failure to occupy or use such tract lot within sixty (60) days from date of transfer shall constitute grounds for cancellation of such lease. A transferee may own an interest in non-Chamorro homelands-real property regardless of degree of ownership.

WHEREAS, at the October 18, 2018, CLT Board of Commissioners meeting, the commissioners approved a motion to recommend the changes outlined above to *I Liheslaturan Guahan*.

NOW THEREFORE BE IT RESOLVED,

1. The Chamorro Land Trust Commission Board of Commissioners approved motion and submits this resolution respectfully requesting *I Liheslaturan Guahan* to modify Title 21, Guam Code Annotated, Chapter 75, and The Senator Paul Bordallo Rules and Regulations for the Chamorro Land Trust Commission, enacted as Public Law 23-38, with the recommended changes outlined above.

2. The Chamorro Land Trust Commission Board of Commissioners transmits Resolution No. 2018-09 to *I Liheslaturan Guahan*.

CHAMORRO LAND TRUST COMMISSION RESOLUTION NO. 2018-09 IS DULY AND REGULARLY ADOPTED BY THE CHAMORRO LAND TRUST COMMISSION BOARD OF COMMISSIONERS THIS 18th DAY OF OCTOBER 2018.

G. PIKA FEJERAN, Chairwoman Chamorro Land Trust Commission

0

MICHAEL J.B. BORJA, Administrative Director Chamorro Land Trust Commission

Date: 10-18-18

Date: OCT 18,2018